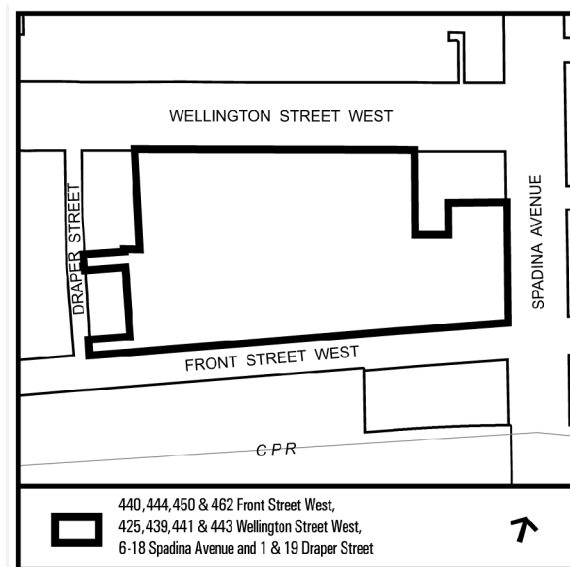


**440, 444, 450 and 462 Front Street; 425, 439, 441 and 443 Wellington Street West; 6-18 Spadina Avenue and 1 and 19 Draper Street - Zoning and Official Plan Amendment Application - Preliminary Report**

<b>Date:</b>	May 2, 2014
<b>To:</b>	Toronto and East York Community Council
<b>From:</b>	Director, Community Planning, Toronto and East York District
<b>Wards:</b>	Ward 20 – Trinity-Spadina
<b>Reference Number:</b>	14 116571 STE 20 OZ

**SUMMARY**

This application proposes to amend the City of Toronto Official Plan (King-Spadina Secondary Plan), the former City of Toronto Zoning By-law 438-86 and comprehensive Zoning By-law No. 569-2013 to permit a comprehensive development that includes seven mixed-use buildings. The tallest building is a 34-storey office tower at the north-west corner of Spadina Avenue and Front Street West. Three buildings on Front Street West step down in height to Draper Street to the west and have heights of 40-storeys, 34-storeys and 19-storeys. The proposed buildings fronting on Wellington Street West also step down in height from Spadina Avenue to Draper Street and are proposed at 17-storeys, 16-storeys and 14-storeys. All seven building will house at least two uses, with some buildings along Front Street West housing all three uses. The proposal also includes



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open space with pedestrian connections and linear parks adjacent Wellington Street and Draper Street. All parking and loading will be provided underground.

This report provides preliminary information on the above-noted application and seeks Community Council's directions on further processing of the application and on the community consultation process.

Staff will be assessing the appropriate height and massing of the proposed buildings in the context of the objectives of the King-Spadina Secondary Plan and the Official Plan. Staff will also review the need for appropriate open space connections through the site along with community improvements such as a possible on-site parkland dedication and off site parkland improvements.

Further processing of the application and public consultation process are recommended in order to give the applicant the opportunity to work with City staff, the community and the Ward Councillor to address the applicable Official Plan objectives and other issues that may arise through further review of the application.

## **RECOMMENDATIONS**

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### **The City Planning Division recommends that:**

1. Staff be directed to schedule a community consultation meeting for the lands at 440, 444, 450 and 462 Front Street; 425, 439, 441 and 443 Wellington Street West; 6-18 Spadina Avenue and 1 and 19 Draper Street, together with the Ward Councillor.
2. Notice for the community consultation meeting be given to landowners and residents within 120 metres of the site.
3. Notice for the public meeting under the *Planning Act* be given according to the regulations under the *Planning Act*.

### **Financial Impact**

The recommendations in this report have no financial impact.

## **DECISION HISTORY**

On February 8, 2012, an application for a minor variance (A0089/12TEY) was submitted for the property at 6-18 Spadina Avenue for a 19-storey office building at the north-west corner of Front Street and Spadina Avenue. The variance application as approved on May 16, 2012 provided for a variance to the building height from 39 metres for the south part of that property and 61 metres for the north portion of the property to 82.75 metres (19-storeys including a mechanical penthouse). Variances were also granted to provide relief from By-law requirements for angular plane, side yard setbacks, maximum building

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depth from a street, loading space requirements and minimum parking space dimensions for obstructed parking spaces. The variances were not opposed by City staff.

On February 24, 2012 a Site Plan Control application was submitted for a 19-storey office building with a total gross floor area of 37,263 sq. metres at 6-18 Spadina Avenue. The application was being processed when the owners of the property sold the lands to the current owners. On November 27, 2012 the applicant requested City Planning staff to place the application on hold until further notice. On November 20, 2013, the application was closed.

The use of the now vacant parcel at 6-18 Spadina Ave. as a surface parking lot is in contravention of the requirements of the Zoning By-law 438-86, which prohibits the creation of new commercial parking lots in the King-Spadina Secondary Plan area. The City's Municipal Licensing and Standards Division has issued a notice of violation regarding the use of the property.

### **Pre-Application Consultation**

The owners of the property have been discussing the proposed redevelopment of the former Globe and Mail lands with a number of City staff from various Divisions since late 2013. These meetings have been coordinated by Community Planning staff but have included staff from Urban Design, Transportation Planning, Heritage Preservation Services Engineering and Construction Services, Transportation Services, Fire Services and Parks, Forestry and Recreation. These meetings allowed staff to understand the scope of the project and the implications and opportunities presented by the proposed development prior to the submission of the application. These meetings were useful and have established a dialogue between the applicant and City staff. The applicant has also met with the Ward Councillor and the Wellington Place Neighbourhood Association to discuss the proposal and its relationship to the existing mid-rise neighbourhood to the north and west of the site.

The applicant has indicated that the true mixed-use nature of the development and the partnership of three major companies with expertise and interests in the project add to the complexity of the redevelopment of the site both conceptually and in terms of how the development is phased and constructed. The means of approving the development and how planning approvals will be granted and phased is still under discussion.

## **ISSUE BACKGROUND**

### **Proposal**

The proposed development consists of seven mixed-use buildings and associated underground parking. The development is being referred to as 'The Well' by the consortium of developers who are collectively involved in the project. All of the

buildings on the site are proposed to include at least two of the three proposed uses for the site. All of the building on the site would include a base building and a taller building element. The retail component of the site would be included with the first two floors of all seven buildings proposed for the site. The first underground level would also include a lower concourse level which would include large-format retail uses as well as loading and bicycle parking. All of the buildings fronting on Front Street West would include an office component within the base building. All of the proposed buildings, except for the proposed office tower at the corner of Front Street and Spadina Ave. would include a residential component located in the taller portion of the buildings.

Overall, the buildings have a combined gross floor area of 288, 225 square metres. Residential uses account for 137,043 square metres (47.5%), office uses account for 98,261 square metres (34.1%) and retail uses account for 52,922 square metres (18.4%). See Attachment 8 – Application Data Sheet.

The tallest of the buildings, a proposed 34-storey office tower (176.7 metres in height including mechanical elements) is proposed to be located at the north-west corner of Spadina Ave. and Front Street West. The building would include a three-storey retail base and would be immediately adjacent to the listed heritage building at the south-west corner of Wellington Street West and Spadina Ave., which is not part of this project (49 Spadina Ave and 401 Wellington Street West). The buildings step down in height to Draper Street to the west and Wellington Street to the north. The proposed buildings fronting on Front Street West to the west of the proposed 34-storey (176.7 metre) office building are proposed at heights of: 40-storeys (141.8 metres); 34-storeys (122.8 metres); and 19-storeys (75.8 metres). All heights include mechanical elements. These buildings include both multi-storey retail and office uses which would comprise the base buildings. The proposed buildings fronting on Wellington Street West also step down toward Draper Street to the West from the listed heritage building at the corner of Spadina Ave. and Wellington Street West (The Gale Building currently occupied by Stantec Engineering) and are proposed at heights of: 17-storeys (63.1metres); 16-storeys (60.1 metres); and 14-storeys (54.1 metres). The Wellington Street buildings would also include multi-storey retail uses which would occupy the first two floors of the base buildings. A total of 1,587 residential units are proposed for the site. See Attachments 2 – Buildings and Separation Distances and Attachments 3, 4, 5 and 6 – Elevations.

The taller residential building elements of the six buildings proposed for the site (other than the 34-storey office tower) have relatively large floorplates. The floorplate of the 40-storey building immediately to the west of the 34-storey office tower would have a floorplate of approximately 1,225 sq. metres. The 34-storey tower to the west of that building would have a floorplate of approximately 1,265 sq. metres while the 19-storey building immediately adjacent Draper Street at the west end of the site would have a floorplate of approximately 1,225 sq. metres. The residential buildings proposed for Wellington Street West have floorplates of: approximately 985 sq. metres (the 17-storey building west of the Gale Building at Wellington Street West and Spadina Ave.);

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approximately 915 sq. metres for the 16-storey building to the west of that building and approximately 985 sq. metres for the 14-storey building at the west end of the site.

Approximately 35% of the site is proposed to be developed as publicly accessible private open space, including two garden spaces and four north-south pedestrian pathways between Wellington Street and Front Street West and an east-west pathway which traverses the site from the corner of Spadina Ave. and Front Street West to a proposed garden on Draper Street. A portion of the proposed north-south pedestrian pathways are aligned with existing or potential pedestrian connections across Wellington Street West toward King Street to the north. These pedestrian connections range from 3 metres to 12 metres in width.

A glass canopy would cover a part of the pedestrian pathway. The canopy would also be used to provide a pedestrian pathway at the second storey to provide access to the second storey retail uses proposed for all of the buildings on the site.

The subject site include two parcels fronting on Draper Street, 1 and 19 Draper Street. The semi-detached house located at 1 Draper Street will be retained while the vacant parcel at 19 Draper Street is proposed to be incorporated into a garden and will provide a connection from Draper Street to the larger development site.

The proposed development includes two privately owned, publicly accessible parks. One at the west end of the site adjacent Draper Street (and the park extension proposed for 19 Draper Street) and the other larger park closer to the middle of the site adjacent Wellington Street. The proposal also includes streetscape improvements on Wellington Street West and Front Street West. The Wellington Street frontage would include extensive tree planting and the creation of a pedestrian promenade to fulfill the objectives of plans dating back to the early 20<sup>th</sup> century to create a green landscaped pedestrian promenade between Clarence Square and Victoria Memorial Park. Also proposed is a cantilevered pedestrian walkway on the south side of Front Street West and a 1.7 metre treed boulevard. See Attachment 1, Site Plan.

All vehicular parking and servicing for the development is proposed to be located in four underground levels shared between the various buildings. A total of 2,136 parking spaces are proposed. Of this total, 158 visitor parking spaces for residential uses will be provided. The main point for vehicular access for the site is off Front Street West at the south-west corner of the site. There are two secondary vehicular access points off Wellington Street West at either end of the site. There are two pick-up/drop-off areas at the north-west and south-east corners of the site.

There are 2,190 bicycle parking spaces proposed. Access for cyclists to the underground parking is provided by way of a dedicated bicycle ramp at the south-west corner of the site adjacent Draper Street.

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## Site and Surrounding Area

The subject site is 7.7 acres (3.1 hectares) in size and is bound by Spadina Avenue to the east, Draper Street to the west, Front Street West to the south and Wellington Street West to the north. The subject site excludes the property at the south-west corner of Spadina Ave. and Wellington Street West (49 Spadina Ave and 401 Wellington Street West). The building on this site, known as the Gale building and currently occupied by Stantec Engineering, was listed by Council on the Inventory of Heritage Properties on June 16, 2005.

The subject site also includes two of the properties on the east side of Draper Street (1 and 19 Draper Street). 19 Draper Street is vacant and 1 Draper Street is occupied by a two storey semi-detached house. These two properties are included within the Draper Street Heritage Conservation District.

The Front Street portion of the property measures 224.7 metres, while the Spadina Avenue frontage measures 82.7 metres and the Wellington Street frontage measures 191.6 metres. The property at 1 Draper Street has a frontage of 10.4 metres and the property at 19 Draper Street has a frontage of 12.0 metres.

The site is occupied by large industrial and office buildings associated with the Globe and Mail newspaper and associated surface parking. The Toyota Dealership at the corner of Spadina Avenue and Front Street West has been demolished and the site is being used for surface parking.

The site is surrounded by the following uses:

North: The northern edge of the site is defined by Wellington Street West which has a right-of-way of 45 metres. Wellington Street is one of the oldest planned parts of the City and there have been plans dating back to the early 20<sup>th</sup> century which would have seen the street landscaped to serve as a park connection between Clarence Square on the east side of Spadina Avenue and Victoria Memorial Park on the west side of Portland Street. The north side of Wellington Street West features an attractive streetscape treatment which reflects the wide City boulevard. On the north side of Wellington Street West at Spadina Avenue is a gas station. The buildings west of the gas station are predominantly older industrial buildings two to six storeys in height, which have been converted to office uses with some commercial uses at grade. The buildings at 422, 432, 436, 462, 468, 482 and 488 Wellington Street West are designated under Part IV of the *Ontario Heritage Act*.

To the north and west of the properties on the north side of Wellington Street West is a mixed-use neighbourhood which evolved over the past twenty years in the West Precinct of the King-Spadina Secondary Plan area. This neighbourhood has developed with a predominantly mid-rise character with most buildings being

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under 35 metres in height with the taller portions of these buildings being set well back from the street. The area includes many brick and beam former industrial buildings converted to office uses (the area is an important home for the City's cultural industries) as well as newer predominantly residential buildings.

**South:** The southern edge of the site is defined by Front Street West with a right-of-way of 23 metres and the rail corridor to the south which is located in a trench with substantial retaining walls at its north and south boundaries. The rail corridor is approximately 100 to 120 metres wide, and provides a substantial separation between the subject site and the City Place development on the former railways lands south of the rail corridor. Approximately 50 metres west of the site extending across the rail corridor is the newly constructed Puente de Luz Bridge. This pedestrian and cycling bridge provides a link between the City Place development on the former railways lands south of the rail corridor and the neighbourhoods north of the rail corridor. City Place is a high-density tower neighbourhood with predominantly residential uses.

**West:** To the immediate west of the site is Draper Street, which has a right-of-way of 10 metres. The southern half of Draper Street is flanked by a series of one and a half to two and a half storey brick homes which date back to the late 19<sup>th</sup> century (the street was built out by 1890). This portion of the street and adjacent homes are a designated Heritage Conservation District under Part V of the *Ontario Heritage Act* (By-law No. 026-99, passed by Council on February 4, 1999). To the west of Draper Street are a mix of low-scale commercial industrial buildings on the east side of Portland Street. Further to the west, the site at the corner of Front Street and Bathurst Street was the subject of a development application which resulted in the approval of a mixed-use building with heights up to 18-storeys (63 metres including mechanical elements (file No. 11 230641 STE 20 OZ).

**East:** The eastern edge of the site is defined by Spadina Avenue. Opposite the subject site the east side of Spadina Avenue is Clarence Square Park, one of only three significant green spaces within the King-Spadina Secondary Plan area. The lands east of Spadina Avenue are generally developing as a tower neighbourhood with the tallest buildings located closer to the financial district.

## **Provincial Policy Statement and Provincial Plans**

The Provincial Policy Statement (PPS), 2014 provides policy direction on matters of provincial interest related to land use planning and development. These policies support the goal of enhancing the quality of life for all Ontarians. Key policy objectives include: building strong healthy communities; wise use and management of resources and protecting public health and safety. The PPS recognizes that local context and character is important. Policies are outcome-oriented, and some policies provide flexibility in their implementation provided that provincial interests are upheld. City Council's planning decisions are required to be consistent with the PPS.

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The Growth Plan for the Greater Golden Horseshoe provides a framework for managing growth in the Greater Golden Horseshoe including: directions for where and how to grow; the provision of infrastructure to support growth; and protecting natural systems and cultivating a culture of conservation. City Council's planning decisions are required to conform, or not conflict, with the Growth Plan for the Greater Golden Horseshoe.

Staff will review the proposed development for consistency with the PPS and for conformity with the Growth Plan for the Greater Golden Horseshoe.

### **Official Plan**

The site is identified as being within the Downtown and Central Waterfront on Map 2-Urban Structures Plan. The Downtown and Central Waterfront is an area identified for growth.

The site is designated Regeneration Area in the City of Toronto Official Plan which permits the proposed residential and commercial uses. The Regeneration area policies state that development within Regeneration Areas will be managed through a Secondary Plan, which will guide the revitalization of the area through such matters as: urban design guidelines; a greening strategy for improvements to existing parks and acquisition of new parks and open spaces; a community improvement strategy; a community services strategy; a heritage strategy; and environmental and transportation policies.

The lands which comprise the Draper Street Heritage Conservation District are designated as Neighbourhoods. Policy 3.2.1.2 states that ..."Development in Mixed Use Areas, Regeneration Areas and Apartment Neighbourhoods that are adjacent or close to Neighbourhoods will:

- a) Be compatible with those Neighbourhoods;
- b) Provide a gradual transition of scale and density, as necessary to achieve the objectives of this plan through the stepping down of buildings toward and setbacks from those Neighbourhoods;
- c) Maintain adequate light and privacy for residents in those Neighbourhoods; and
- d) Attenuate resulting traffic and parking impacts on adjacent neighbourhood streets so as not to significantly diminish the residential amenity of those Neighbourhoods.

Section 3.1.5 of the City of Toronto Official Plan, states that significant heritage resources will be conserved. The interpretation policies of the Plan provided that use of the term "will" is prescriptive, to be interpreted as equivalent to "shall".

The heritage policies of the Official Plan were revised and approved by Council (OPA 199, By-law No. 468-2013) at its meeting of April 3, 2013, followed by approval from

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the Minister of Municipal Affairs and Housing. These policies give additional direction and clarity.

Section 3.2.3 of the Official Plan addresses the need for park and open spaces. The Subject site is within an area identified as having the second lowest quantile of current provision of parkland. City staff have confirmed that they will be seeking a parkland dedication on the site.

Chapter 3.3 deals with comprehensively planning new Neighbourhoods. These policies call for a comprehensive planning framework to reflect the City's Official Plan goals. This framework should include the pattern of development blocks, open spaces, a fine grain of interconnected pedestrian routes and a full range of housing.

Chapter 6.16 of the Official Plan contains the King-Spadina Secondary Plan. The King-Spadina Secondary Plan reflects the policies established under the former Part II Plan approved in 1996 with the advent of the King-Spadina and King-Parliament Secondary Plans. The Secondary Plan was updated in 2003 as part of the development of the City's Official Plan, which was approved by the Ontario Municipal Board in 2006.

The plan emphasizes the reinforcement of the characteristics and qualities of the area through special attention to built form and the public realm. In particular the policies of Section 3 – Built Form specify that new buildings will achieve a compatible relationship with their built form context through consideration of such matters as building height, massing, scale, setbacks, stepbacks, roof line and profile and architectural character and expression. Buildings in the King-Spadina area shall also be sited and massed to provide adequate light, view and privacy for neighbouring properties.

The Secondary Plan identifies a number of significant Streets, Open Spaces and Areas of Special Identity. Wellington Street West, Spadina Ave., Draper Street and Front Street West are identified as significant streets and open spaces. These areas are to be enhanced through streetscape improvements based on urban design guidelines. Wellington Street and Draper Street are identified as Areas of Special Identity. Mid-block connections are identified through the subject site to link Front Street West and Wellington Street West. The Plan states that the historical industrial buildings and large setbacks on the portion of Wellington Street West between Clarence Square and Victoria Memorial Park should act as a model for any redevelopment on the south side of the street. The north-west corner of Front Street West and Spadina Ave. is identified as a potential gateway site.

The Secondary Plan also includes policies to protect heritage resources. The Secondary Plan states that the City will seek the retention, conservation, rehabilitation, re-use and restoration of heritage buildings. The Plan also provides for heritage density bonuses where the historic conservation, restoration and maintenance of heritage buildings is secured through Section 37 of the *Planning Act*.

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An updated set of Urban Design Guidelines were approved by Council in 2006 as part of an exercise to update the King-Spadina Secondary Plan to acknowledge taller buildings being developed in the plan area east of Spadina Avenue.

## **Zoning**

The eastern portion of the site is zoned Reinvestment Area (RA) by Zoning By-law 438-86, as amended (see Attachment 6 - Zoning). The RA Zone permits a range of residential uses, as well as commercial, institutional and limited industrial uses. As part of the RA zoning controls, density standards were replaced with built form objectives expressed through height limits and setbacks.

The Zoning By-law permits a maximum building height of 61 metres at the corner of Front Street West and Spadina Ave., 39 metres fronting Spadina Ave. north of the corner, 30 metres fronting Front Street West and 23 metres fronting Wellington Street West. An additional 5 metres is permitted for rooftop mechanical elements. The Zoning By-law requires a 7.5m setback from the rear yard and from the side lot lines for areas over 25 metres from the street. Properties fronting on Draper Street are zoned as R3 Z1.0 and are subject to a 12 metre height limit.

The subject property is also subject to two site-specific exemptions under By-law 438-86. These exemptions apply to requirements under Section 12(2) to angular plane requirements (Exemption 260) and setbacks from the street and the location of principal entrances (Exemption 270). The site-specific exemptions were carried over to By-law 569-2013.

On May 9, 2013 Council enacted a new comprehensive Zoning By-law, By-law 569-2013). The western portion of the site, comprising properties at 450 and 462 Front Street West, and 443 Wellington Street West are subject to the provisions of By-law 569-2013, which zones these properties as CRE (Office Employment), which established permissions for use and built form generally similar to the RA Zoning under By-law 438-86. The By-law established height limits of 30 metres adjacent Front Street West, 23 metres for properties fronting on Wellington Street West and 12 metres for properties on Draper Street. By-law 569-2013 is under appeal to the Ontario Municipal Board.

## **Site Plan Control**

The proposed development is subject to site plan approval. An application for Site Plan Control has not been submitted.

## **Official Plan Amendment and Urban Design Guidelines**

The proposed scale for the development would represent a departure from the existing King-Spadina Secondary Plan and the King-Spadina Design Guidelines (2006) which apply to the area. Planning staff requested that the applicant file an Official Plan Amendment application, to acknowledge the departure from the existing planning

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framework represented by the proposal and to allow for the development of an updated planning policy framework for the redevelopment of this uniquely large property.

A set of project-specific urban design guidelines will also be required to be developed to guide the development of the buildings and open spaces of what is anticipated to be a phased development.

### **City-Wide Tall Building Design Guidelines**

In May 2013, Toronto City Council adopted the updated city-wide Tall Building Design Guidelines and directed City Planning staff to use these Guidelines in the evaluation of all new and current tall building development applications. The Guidelines establish a unified set of performance measures for the evaluation of tall building proposals to ensure they fit within their context and minimize their local impacts. The city-wide Guidelines are available at <http://www.toronto.ca/planning/tallbuildingdesign.htm>

### **Built Heritage Resources**

The subject site is adjacent to (and includes two properties which are included within) the Draper Street Heritage Conservation District. Draper Street and adjacent homes are a designated heritage Conservation District under part IV of the *Ontario Heritage Act* (By-law No. 026-99, passed by Council on February 4, 1999).

The subject is also adjacent to the property at the south-west corner of Spadina Ave. and Wellington Street West (49 Spadina Ave and 401 Wellington Street West). The building on this site, known as the Gale building and currently occupies by Stantec Engineering, was listed by Council on the Inventory of Heritage Properties on June 16, 2005.

With regard to the site itself, Heritage Preservation Services staff are currently evaluating the property at 439 Wellington Street West for possible designation under Part IV of the *Ontario Heritage Act*.

### **Heritage Conservation District Study**

The King-Spadina Secondary Plan area contains many listed and designated heritage buildings. At its meeting on August 16, 2012 Toronto City Council directed Heritage Preservation Services staff to undertake Heritage Conservation District studies in five priority areas. One of these areas is the King-Spadina Secondary Plan area. The Request for Proposals for the King-Spadina Heritage Conservation District Study was issued and a team lead by Taylor-Hazell Architects has been chosen to undertake the study.

The first phase of the study involves the identification of potential heritage conservation districts. The interim recommendations of the Heritage Conservation District Study were released at a public meeting held on March 18, 2014. The interim recommendation was to include the north half of the subject site within one of two potential heritage conservation districts identified for the King-Spadina Secondary Plan area. The draft

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study findings will be presented at the May 23, 2014 meeting of the Toronto Preservation Board. The development of a Heritage Conservation District Plan and the designation under Part V of the *Ontario Heritage Act* of one or more identified Heritage Conservation Districts will follow as the second part of the study.

### **Engineering and Construction Services**

Engineering and Construction Services staff have raised a number of concerns related to the ability of existing City services (water, sanitary and stormsewer services) to accommodate the proposed development. Addressing these issues will be an important part of the review of the proposed development.

The applicant's Traffic Considerations Report was submitted on April 16, 2014. A preliminary evaluation is not available as of the writing of this report regarding the traffic and transportation issues associated with the proposed development. Staff will review that study and provide comments to the applicant regarding any issues raised.

### **Tree Preservation**

There are 15 City-owned trees located on the City boulevard adjacent the subject site. The applicants Arborist Report recommends the removal of all of these trees. Urban Forestry staff are requiring that a detailed landscape plan be provided showing the planting of large growing shade trees within the City boulevard adjacent the subject site and the submission of a composite utility plan showing the location of all existing and proposed above and below-grade utilities. Tree planting within the City boulevard is to be to the satisfaction of the General Manager of Parks, Forestry and Recreation.

There are 14 trees on the site which would qualify for protection under the City's Private Tree By-law. The trees are recommended for removal. Urban Forestry staff have requested a detailed landscape plan showing the planting plans for the site and have outlined the requirements for either planting replacement trees at a 1:3 ratio or for the payment of cash-in-lieu fees where planting of large growing shade trees is not possible. Specific instructions for planting above an underground structure have been provided as the entire site is to be excavated for underground parking.

### **Reasons for the Application**

The applicant has submitted Official Plan and Zoning By-law Amendment applications to permit a mixed-use development with residential, retail and office uses in seven buildings. The proposed buildings range in height from 34-storeys and 176.7 metres to 14-storeys and 54.1 metres. The proposed buildings substantially exceed the permitted building heights on the site which range from 61 metres to 23 metres. In addition, the proposed development does not comply with other performance standards that are in effect on the lands.

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## COMMENTS

### Application Submission

The following reports/studies were submitted with the application:

- Plan of Survey
- Site Plan and Statistics
- Architectural Plans, Elevations and Sections
- Tree Location Plan
- 3-D Massing Model
- Arborist Report and Tree Inventory
- Stage 1 - Archaeological Assessment
- Heritage Impact Assessment
- Landscape Plan
- Sun/Shadow Study
- Pedestrian Level Wind Study
- Functional Servicing Report
- Toronto Green Standards Checklist
- Community Services and Facilities Study
- Economic Implications Report
- High Level Ontario Building Code Design Brief
- Urban Design Analysis and Planning Rationale (Submitted April 9, 2014)
- Environmental Noise and Vibration Feasibility Study (Submitted April 11, 2014)
- Transportation Impact Study (submitted April 16, 2014)

A Notification of Complete Application was issued on April 22, 2014.

### Issues to be Resolved

Issues to be addressed include, but are not necessarily limited to:

- Staff requested that the applicant file an Official Plan Amendment to create a policy framework with which to evaluate the proposed development and provide a rationale for its much greater height and density within a neighbourhood which has been redeveloping very successfully for two decades. The applicants draft OPA captures some of the objectives which staff will want to incorporate into an amendment to the King-Spadina Secondary Plan if the application proceeds to approval.
- The size and configuration of appropriate parkland dedication requirements.
- The shadows cast by the development, including the proposed 34-storey (176.7 metres) office tower at the corner of Front Street West and Spadina Avenue on Clarence Square Park and the surrounding neighbourhood.

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- Evaluation of the appropriateness of the Tall Building on the site and evaluation of the proposed with Tall Building Guidelines (Design Criteria for the Review of Tall Building Proposals) for floorplate sizes, base building massing and setbacks for upper levels.
- Determination of appropriate transition to the lower density mid-rise King-Spadina neighbourhoods to the north and west of the site and an appropriate transition in size and scale to the grade-related Neighbourhood and Heritage Conservation District on Draper Street.
- Traffic, parking, site servicing and loading issues raised by Engineering and Construction Services and Transportation Services staff. Site servicing issues have been identified at an early stage as important issues which need to be addressed.
- Impacts on the pedestrian realm, (including appropriate streetscape treatments and sidewalk widths) that may result from the intensity and scale of the proposed development.
- The function the proposed internal pedestrian and servicing walkways / laneway needs to be understood both in the context of the existing proposal and the broader neighbourhood. The ownership of these laneways need to be clarified by the applicant and the means of securing public access to the proposed at-grade pedestrian walkways / servicing laneways needs to be determined.
- The possibility of providing for vehicular access through the site as opposed to solely pedestrian access at grade.
- The development of an appropriate set of urban design guidelines to shape the development of the site and to manage its continuing development through what is anticipated to be a multi-phased build out.
- The appropriate conservation and preservation of the building at 439 Wellington Street West in the event staff determine that the building is to be designated under Part IV of the *Ontario Heritage Act*. If the building is to be designated, this should be done concurrently with the approval of any plans for the redevelopment of the site.
- The submitted Heritage Impact Assessment does not provide a full analysis of the heritage issues relating to the site. Further information including the identification and evaluation of currently unidentified heritage resources on the site and the impact the proposal would have on them and on the heritage character of the King-Spadina area in general is required.

Staff report for action – Preliminary Report – 440, 444, 450 and 462 Front Street; 425, 439, 441 and 443 Wellington Street West; 6-18 Spadina Ave. and 1 and 19 Draper Street

The TGS Checklist has been submitted by the applicant and is currently under review by City staff for compliance with the Tier 1 performance measures.

## **Section 37**

Should this project proceed to approval, appropriate Section 37 benefits will be assessed in accordance with Sections 5.1 and 7.2 of the King-Spadina Secondary Plan and secured as part of the final report and by-laws. These benefits may include such community services and facilities as daycare space or space for community use, securing a public art contribution and off-site public realm improvement.

Additional issues may be identified through the review of the application, agency comments and the community consultation process.

## **CONTACT**

Dan Nicholson, Senior Planner  
Tel. No. (416) 397-4077  
Fax No. (416) 392-1330  
E-mail: [dnichol2@toronto.ca](mailto:dnichol2@toronto.ca)

## **SIGNATURE**

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Gregg Lintern, MCIP, RPP  
Director, Community Planning  
Toronto and East York District

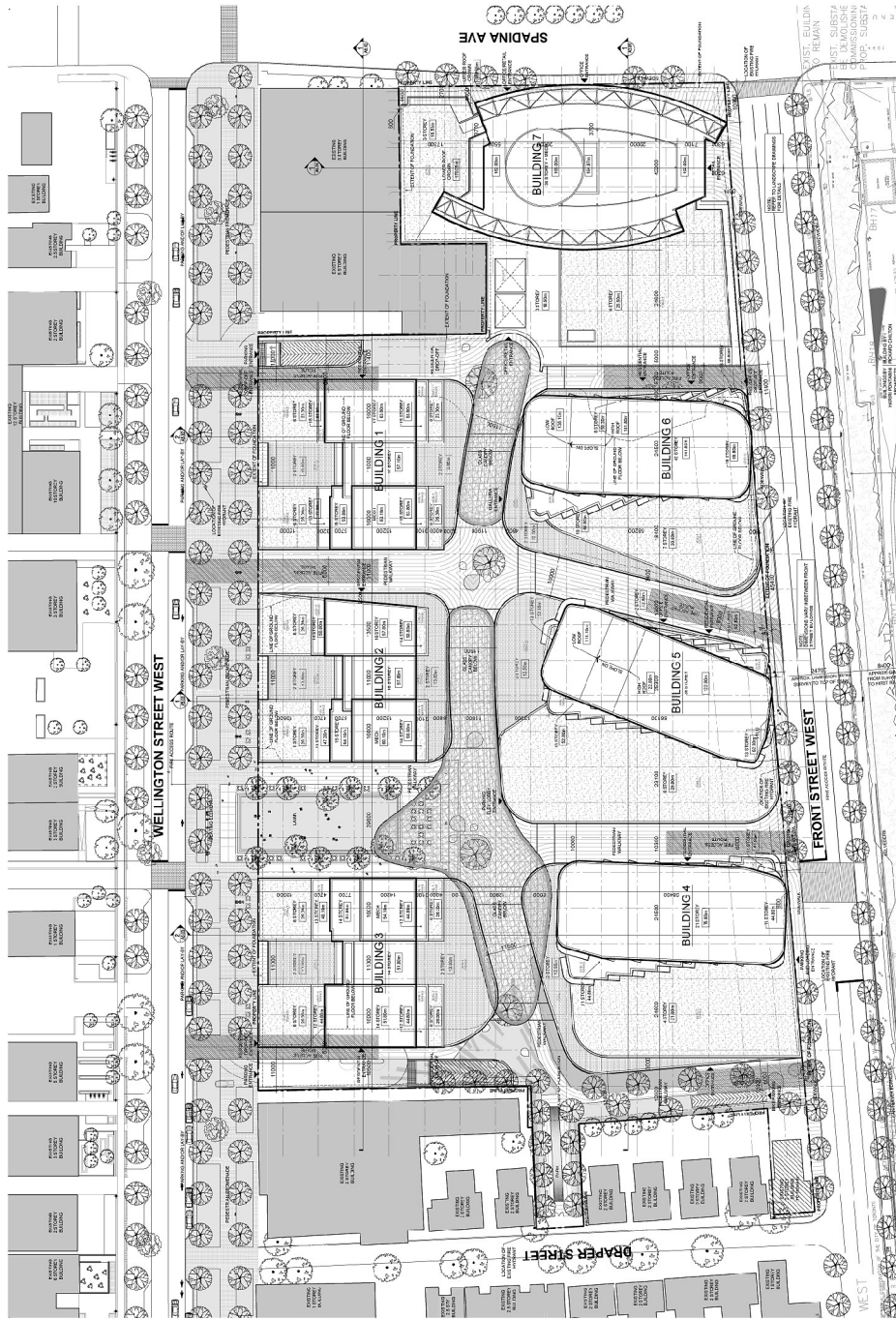
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## **ATTACHMENTS**

Attachment 1: Site Plan  
Attachment 2: Buildings and Separation Distances  
Attachment 3: North Elevation  
Attachment 4: East Elevation  
Attachment 5: South Elevation  
Attachment 6: West Elevation  
Attachment 7: Zoning  
Attachment 8: Application Data Sheet

Staff report for action – Preliminary Report – 440, 444, 450 and 462 Front Street; 425, 439, 441 and 443 Wellington Street West; 6-18 Spadina Ave. and 1 and 19 Draper Street

Attachment 1: Site Plan

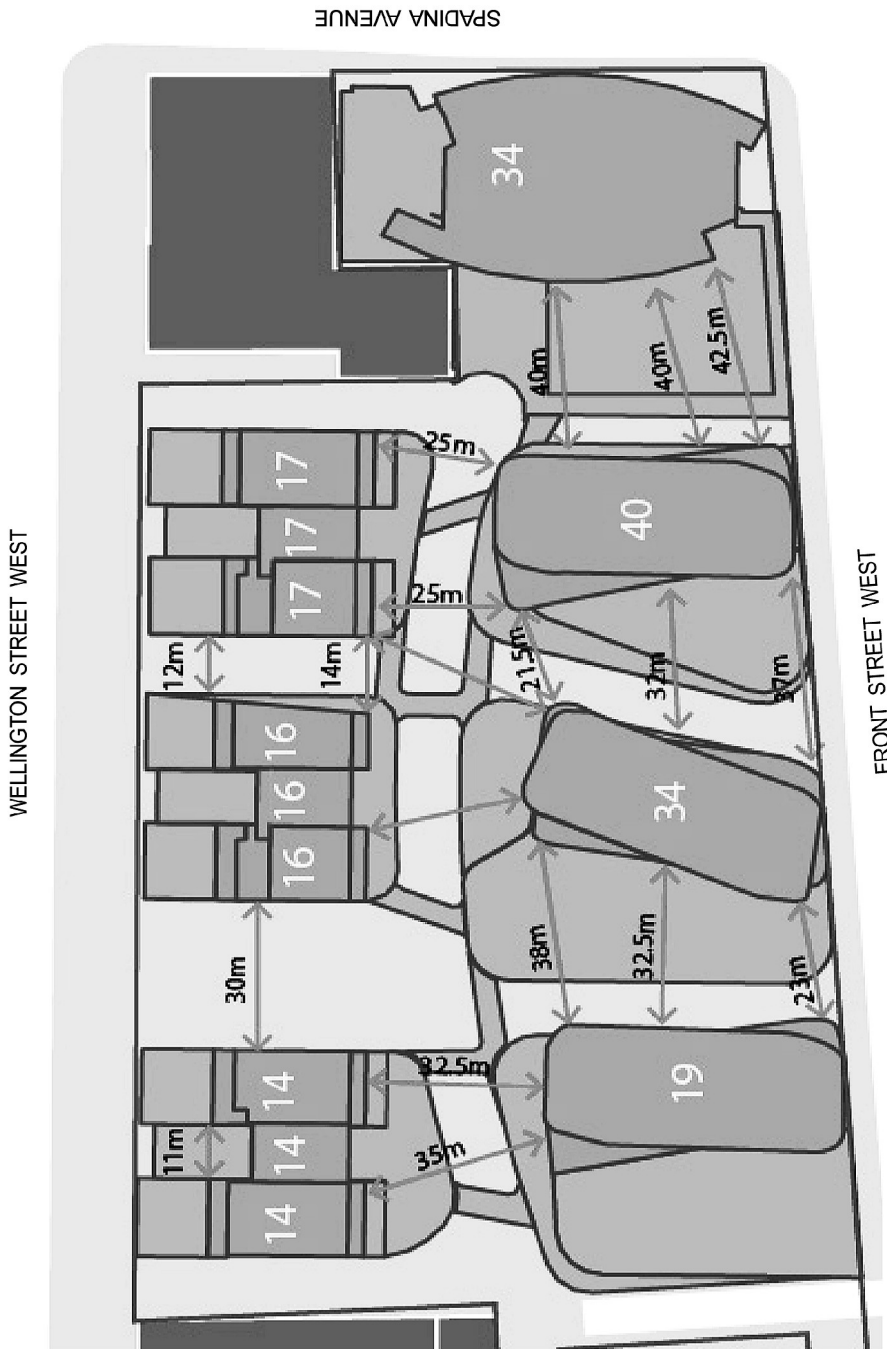


**Site Plan** 440, 444, 450 & 462 Front Street West, 425, 439, 441 & 443 Wellington Street West,  
 6-18 Spadina Avenue and 1 & 19 Draper Street  
 Applicant's Submitted Drawing  
 Not to Scale  
 07/04/2014  
 File # 14 116571 STE 20 0Z

Staff report for action – Preliminary Report – 440, 444, 450 and 462 Front Street; 425, 439, 441 and 443 Wellington Street West; 6-18 Spadina Ave. and 1 and 19 Draper Street



**Attachment 2: Buildings and Separation Distances**



**Separation Distances**

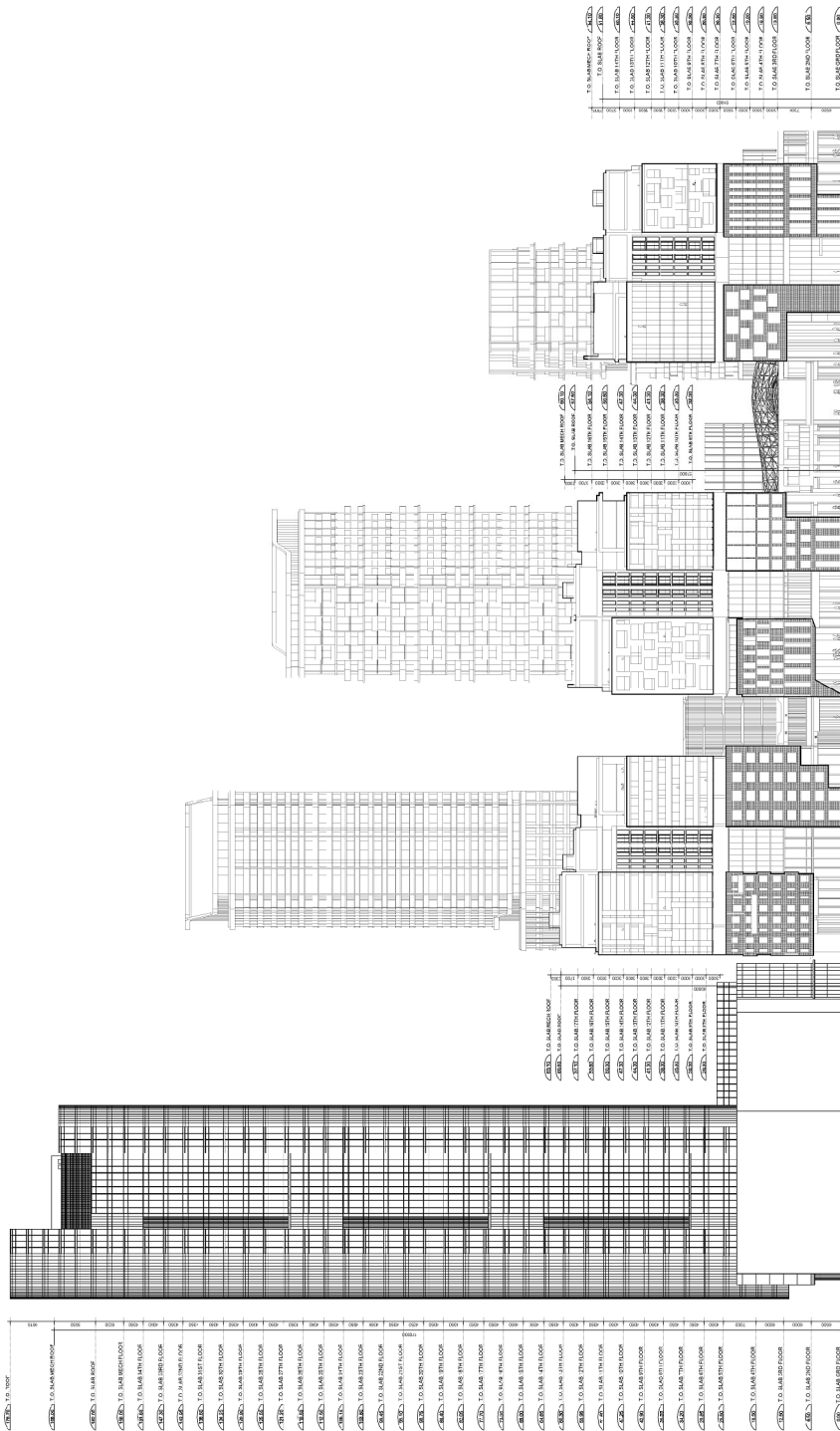
440, 444, 450 & 462 Front Street West, 425, 439, 441 & 443 Wellington Street West,  
6-18 Spadina Avenue and 1 & 19 Draper Street

Applicant's Submitted Drawing

Not to Scale  
07/04/2014

File # 14 116571 STE 20 0Z

# Attachment 3: North Elevation

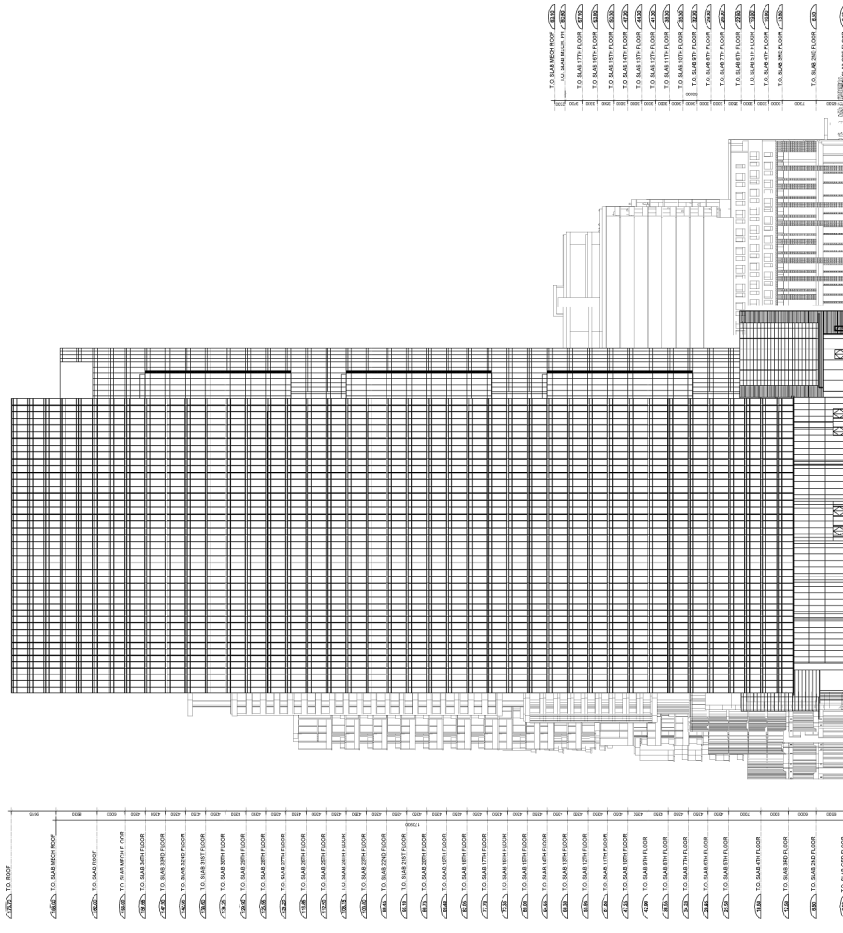


North Elevation

**Elevations**      440, 444, 450 & 462 Front Street West, 425, 439, 441 & 443 Wellington Street West,  
 Applicant's Submitted Drawing      6-18 Spadina Avenue and 1 & 19 Draper Street  
 Not to Scale      File # 14 116571 STE 20 0Z  
 07/04/2014

Staff report for action – Preliminary Report – 440, 444, 450 and 462 Front Street; 425, 439, 441 and 443 Wellington Street West; 6-18 Spadina Ave. and 1 and 19 Draper Street

# Attachment 4: East Elevation



East Elevation

**Elevations**      **440, 444, 450 & 462 Front Street West, 425, 439, 441 & 443 Wellington Street West, 6-18 Spadina Avenue and 1 & 19 Draper Street**

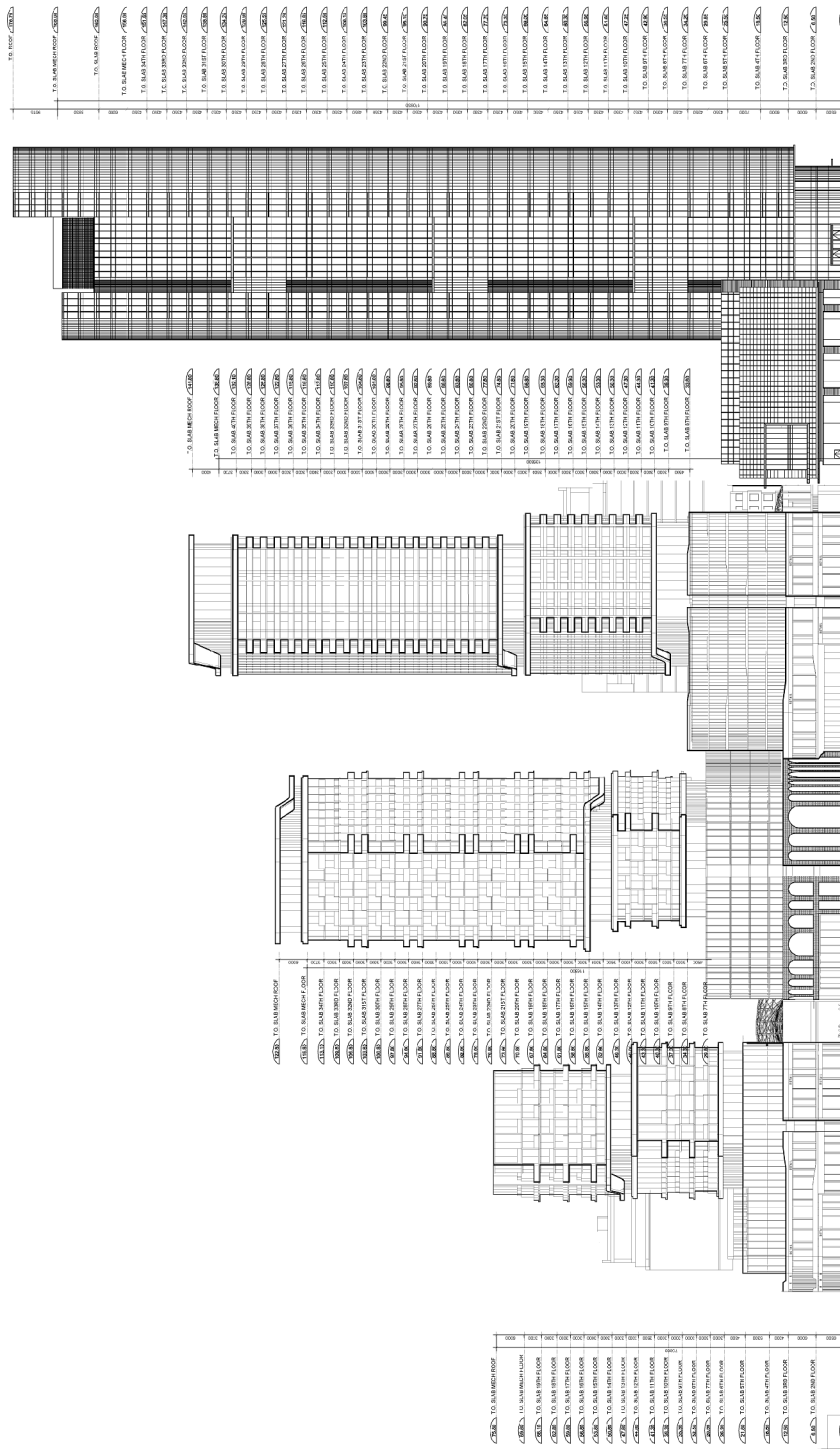
Applicant's Submitted Drawing

Not to Scale  
07/04/2014

File # 14 116571 STE 20 0Z

Staff report for action – Preliminary Report – 440, 444, 450 and 462 Front Street; 425, 439, 441 and 443 Wellington Street West; 6-18 Spadina Ave. and 1 and 19 Draper Street

# Attachment 5: South Elevation

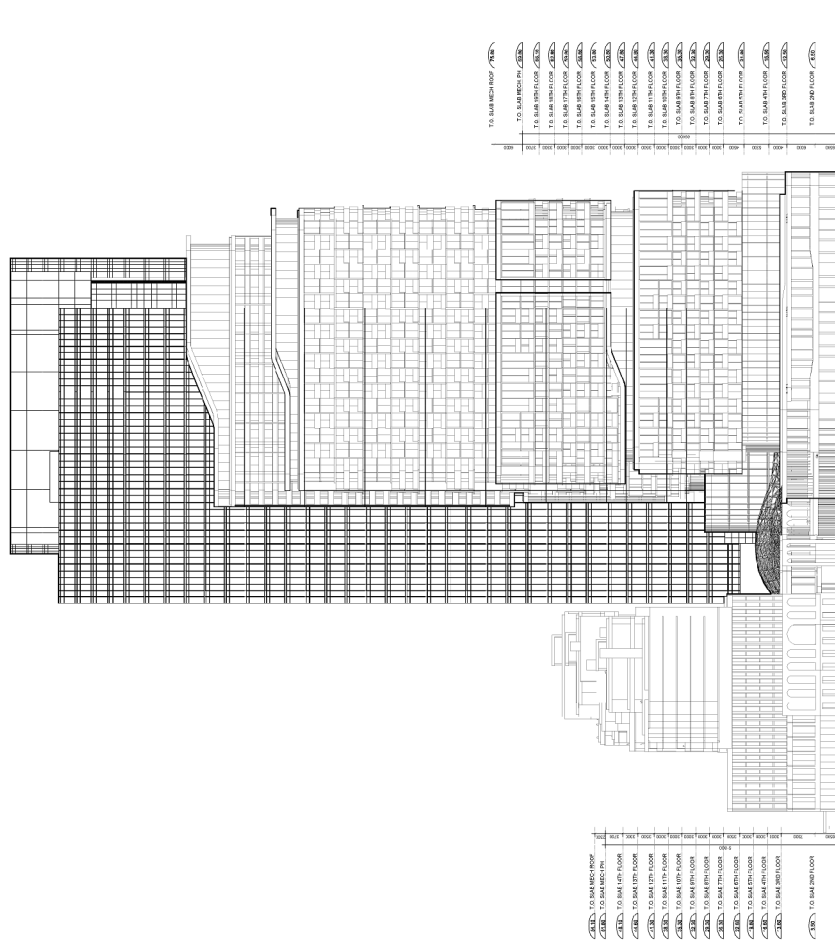


South Elevation

**Elevations** 440, 444, 450 & 462 Front Street West, 425, 439, 441 & 443 Wellington Street West, 6-18 Spadina Avenue and 1 & 19 Draper Street  
 Applicant's Submitted Drawing  
 Not to Scale  
 07/04/2014

File # 14 116571 STE 20 0Z

Attachment 6: West Elevation

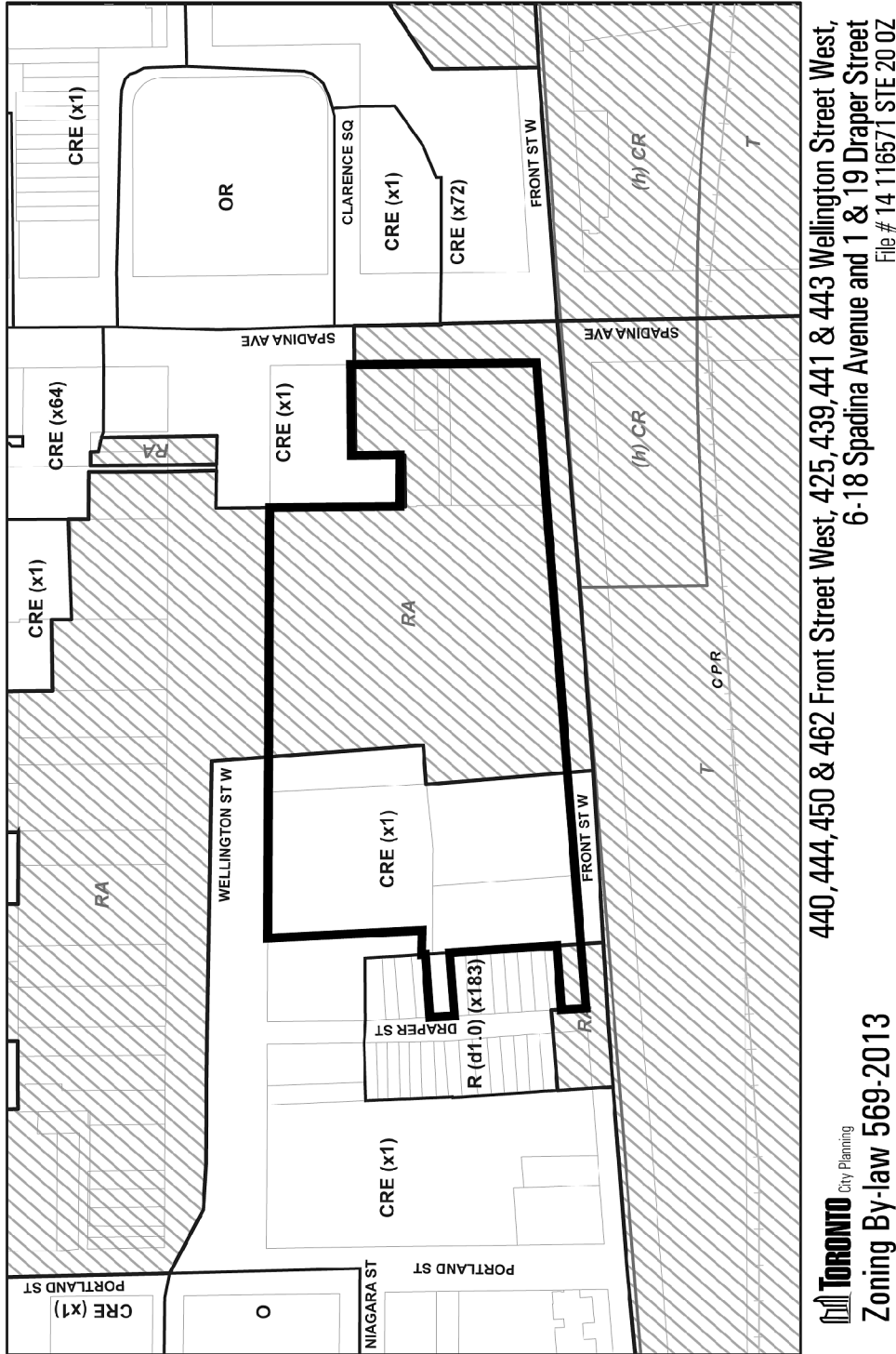


West Elevation

Elevations 440, 444, 450 & 462 Front Street West, 425, 439, 441 & 443 Wellington Street West, 6-18 Spadina Avenue and 1 & 19 Draper Street  
 Applicant's Submitted Drawing  
 Not to Scale  
 07/04/2014

File # 14 116571 STE 20 0Z

# Attachment 7: Zoning



440, 444, 450 & 462 Front Street West, 425, 439, 441 & 443 Wellington Street West,  
6-18 Spadina Avenue and 1 & 19 Draper Street  
File # 14 116571 STE 20 0Z

**Toronto** City Planning  
**Zoning By-law 569-2013**

- See Former City of Toronto Bylaw No. 438-86
- Location of Application
  - R Residential
  - CRE Commercial Residential Employment
  - O Open Space
  - OR Open Space Recreation
  - RA Mixed-Use District
  - CR Mixed-Use District
  - T Industrial District

↑  
Not to Scale  
Extracted 03/07/2014

Staff report for action – Preliminary Report – 440, 444, 450 and 462 Front Street; 425, 439, 441 and 443 Wellington Street West; 6-18 Spadina Ave. and 1 and 19 Draper Street

## Attachment 8: Application Data Sheet

Application Type	Official Plan Amendment & Rezoning	Application Number:	14 116571 STE 20 OZ
Details	OPA & Rezoning, Standard	Application Date:	February 12, 2014
Municipal Address:	440 FRONT ST W		
Location Description:	MIL RES SEC A LTS 8-10 PT LTS 7&11 SEC N LTS 2&4PL D196 LTS 1&2 PT LT 3 PL 209 LTS 1&19 PT LT 2 SEE NTE **GRID S2014		
Project Description:	Proposed seven mixed use buildings with approximately 288,225 square metres of gross floor area including 98,260 square metres of office space, 52,922 square metres of retail space and 137,042 square metres of residential space.		

<b>Applicant:</b>	<b>Agent:</b>	<b>Architect:</b>	<b>Owner:</b>
Lucy Cameron		Hariri Pontarini Architects	Rad (Front Wellington) Nominee Inc.

### PLANNING CONTROLS

Official Plan Designation:	Regeneration Areas	Site Specific Provision:	569-2013; King-Spadina Secondary Plan
Zoning:	RA	Historical Status:	Part of site within and adjacent to Draper Street HCD
Height Limit (m):	30, 23, 12	Site Plan Control Area:	Yes

### PROJECT INFORMATION

Site Area (sq. m):	31051	Height:	Storeys:	34
Frontage (m):	0		Metres:	176.7
Depth (m):	0			
Total Ground Floor Area (sq. m):	16594			<b>Total</b>
Total Residential GFA (sq. m):	137042		Parking Spaces:	2316
Total Non-Residential GFA (sq. m):	151522		Loading Docks	20
Total GFA (sq. m):	151522			
Lot Coverage Ratio (%):	53			
Floor Space Index:	9.3			

### DWELLING UNITS

Tenure Type:	Condo
Rooms:	0
Bachelor:	0
1 Bedroom:	951
2 Bedroom:	488
3 + Bedroom:	148
Total Units:	1587

### FLOOR AREA BREAKDOWN (upon project completion)

	Above Grade	Below Grade
Residential GFA (sq. m):	137042	0
Retail GFA (sq. m):	36436	16486
Office GFA (sq. m):	98509	0
Industrial GFA (sq. m):	0	0
Institutional/Other GFA (sq. m):	0	90

**CONTACT:      PLANNER NAME:      Dan Nicholson, Planner**

Staff report for action – Preliminary Report – 440, 444, 450 and 462 Front Street; 425, 439, 441 and 443 Wellington Street West; 6-18 Spadina Ave. and 1 and 19 Draper Street